

DEPARTMENT OF VETERANS AFFAIRS

Justification and Approval (J&A) for Other Than Full and Open Competition

Acquisition Plan Action ID: 36C776-24-AP-2094

1. Contracting Activity:

Veterans Health Administration (VHA), Program Contracting Activity Central (PCAC)
The proposed procurement, Request for Proposal (RFP), is for the EHRM Infrastructure Upgrades Construction project at the Tuscaloosa VA Medical Center (VAMC) in Tuscaloosa, AL.

2. Nature and/or Description of the Action Being Processed:

This justification is to support the EHRM Infrastructure Upgrades Construction project at the Tuscaloosa VAMC, that will be awarded as a firm-fixed price contract. This justification is for other than full and open competition for the procurement of certain construction materials. The use of a particular brand name for the item listed below accommodate standardization of these item throughout the facility. All items subject to Buy American clauses and provisions in the RFP.

- a. Door Hardware
 - i. Corbin Russwin with Assa Abloy Medeco CLIQ X4 cylinders

3. Description of Supplies/Services Required to Meet the Agency's Needs:

This procurement is for the EHRM Infrastructure Upgrades Construction project at the Tuscaloosa VAMC. The scope includes everything necessary to complete the EHRM Infrastructure Upgrades Construction project that meets the requirements of the Department of Veterans Affairs. There is one (1) brand name item listed for which the VA is not able to accept equal or alternate items. The value of the items are listed below. The VAAR Construction magnitude for the entire project is between \$20,000,000 and \$50,000,000.

- a. Door Hardware
 - i. Corbin Russwin with Assa Abloy Medeco CLIQ X4 cylinders
 - ii. Value: approximately [REDACTED]
 - iii. Description: Complete installation of door hardware equipment matching existing to ensure and maintain proper operation of the electronic keying system.

4. Statutory Authority Permitting Other than Full and Open Competition:

- (X) Only One Responsible Source and No Other Supplies or Services Will Satisfy Agency Requirements per 41 USC §3304(a)(1) as implemented by FAR 6.302-1;
- () Unusual and Compelling Urgency per 41 USC §3304(a)(2) as implemented by FAR 6.302-2;
- () Industrial Mobilization, Engineering, Developmental or Research Capability or Expert Services per 41 USC §3304(a)(3) as implemented by FAR 6.302-3;
- () International Agreement per 41 USC §3304(a)(4) as implemented by FAR 6.302-4
- () Authorized or Required by Statute per 41 USC §3304(a)(5) as implemented by FAR 6.302-5;
- () National Security per 41 USC §3304(a)(6) as implemented by FAR 6.302-6;
- () Public Interest per 41 USC §3304(a)(7) as implemented by FAR 6.302-7;

5. Demonstration that the Contractor’s Unique Qualifications or Nature of the Acquisition Requires the Use of the Authority Cited Above (applicability of authority):

The item has been standardized throughout the Tuscaloosa VAMC. Installing a different manufacturers’ systems will create significant duplication in costs for the facility, and in most cases the equipment will not function properly. The specific impact for not using the brand name items is listed below:

- a. Door Hardware
 - i. Corbin Russwin with Assa Abloy Medeco CLIQ X4 cylinders
 - ii. Impact: Any other devices and equipment not of the existing manufacturer will not provide correct interface and operability with existing electronic keying infrastructure. The electronic keying control system is crucial for maintaining and securing staff, visitors, and the facility against unlawful and unauthorized activities. Modifications of the existing system without the correct original equipment manufacturer (OEM) components and service can compromise the integrity of the entire system.

6. Description of Efforts Made to ensure that offers are solicited from as many potential sources as deemed practicable:

In accordance with the Competition in Contracting Act (CICA), the component listed above is identified as brand name; however, the overall procurement will be competed as a Service-Disabled Veteran-Owned Small-Business (SDVOSB) set-aside. This Justification for Other Than Full and Open Competition will be posted to Contract Opportunities with the solicitation.

7. Determination by the CO that the Anticipated Cost to the Government will be Fair and Reasonable:

The Government estimate was prepared by the VA team and confirmed by the Contracting Officer’s Representative (COR). The anticipated price to the Government for the item requested to be brand name is approximately [REDACTED].

The item for which brand name approval is being requested is a subsequent component to the overall construction project. This procurement will be competed and based on competition; the CO will make a determination of fair and reasonable pricing prior to award.

8. Description of the Market Research Conducted and the Results, or a Statement of the Reasons Market Research Was Not Conducted:

The market research for the equipment was conducted and prepared by the COR and shared with the CO for further review. The CO was in concurrence with information provided in the estimate that supported the brand name items. Approval of the item as brand name only is critical for the overall efficiency of the completed project and the entire Tuscaloosa VAMC.

9. Any Other Facts Supporting the Use of Other than Full and Open Competition:

The new components (software and servers) must be able to tie into the existing and operational systems including the use of existing hardware. At this time, there are no competing vendors who have the programming rights to the systems, and products must be fully compatible with the existing systems being used at the Tuscaloosa VAMC.

10. Listing of Sources that Expressed, in Writing, an Interest in the Acquisition:

Not applicable. It is the responsibility of the offerors and the general contractor awarded the project to locate suppliers and obtain pricing for all materials and components, including the items listed in this justification.

11. A Statement of the Actions, if any, the Agency May Take to Remove or Overcome any Barriers to Competition before Making subsequent acquisitions for the supplies or services required:

There will be competition for the overall procurement. It will be the responsibility of the offerors to obtain pricing from the suppliers of the items and to submit a competitive proposal for the project.

12. Requirements Certification: I certify that the requirement outlined in this justification is a Bona Fide Need of the Department of Veterans Affairs and that the supporting data under my cognizance, which are included in the justification, are accurate and complete to the best of my knowledge and belief.

KEYONNA FULLER
Keyonna Y. Fuller
Healthcare Engineer/COR
Tuscaloosa VAMC

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KEYONNA FULLER
Date: 2025.01.08 08:04:27
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11/27/2024

Date

13. Approvals in accordance with the [VHAPM Part 806.3 OFOC SOP:](#)

- a. **Contracting Officer Certification (required):** I certify that the foregoing justification is accurate and complete to the best of my knowledge and belief.

WILLIAM HENKEL
William Henkel
Contracting Officer
Program Contracting Activity Central

Digitally signed by
WILLIAM HENKEL
Date: 2025.01.28 09:40:33
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01/28/2024

Date